NOAA Response to:

FINAL REPORT Engaging NOAA's Constituents

A Report to the NOAA Science Advisory Board

October 2009

By the NOAA Executive Committee on Engagement

Introduction

In March 2008, the Science Advisory Board (SAB) delivered a report to NOAA's Administrator's calling for NOAA to more effectively engage its constituents. Through this report "Engaging NOAA's Constituents: Putting the Pieces Together to Create Impact" the SAB provides eight findings and a comprehensive set of 33 recommendations to NOAA for engaging its constituents and presenting an understandable vision to its clientele. The SAB looked at NOAA's various opportunities and challenges and made recommendations on actions NOAA should take to increase, improve, and refine its extension, outreach and education activities.

As a result of the SAB Report, NOAA created the Executive Committee on Engagement (ECE) comprised of the Chair of the Education Council, the Director of Communications, the Chair of the Regional Collaboration Executive Oversight Group and the Chair of Extension and Training Services Committee. It is intended that the ECE will provide corporate guidance and recommend actions to the NOAA Executive Panel (NEP) to promote a strong dialog and two-way relationship with society that enables NOAA to identify, develop and improve products and services to meet society's needs.

In order to foster collaborative planning across the range of NOAA engagement activities and programs, the ECE is:

- Coordinating the engagement activities of NOAA's Education Council, Office of Communications and External Affairs, Regional Collaboration Executive Oversight Group, and Extension and Training Services Committee;
- Developing and implementing NOAA's Engagement Strategy to help ensure integration across NOAA's engagement activities;
- Being responsive to national issues/topics raised by NOAA leadership and the field that require integrated engagement activities across the agency;
- Serving as a mechanism for coordination of engagement activities and information exchange from the grass roots level to NOAA leadership; and
- Ensuring the development and incorporation of assessment and evaluation policies within NOAA engagement activities and programs.

This document is intended to provide an overview to the NOAA SAB of efforts undertaken to address the SAB recommendations and a path forward towards achieving effective engagement with our constituents.

Executive Summary

NOAA leadership is committed to engaging its constituents in order to become a fully engaged agency that is more connected to its consumers and clients. NOAA believes it has the responsibility to provide leadership for this country's extension, training, communication and education programs regarding issues related to oceans and atmosphere. Furthermore, NOAA

Engaging NOAA's Constituents: Putting the Pieces Together to Create Impact. http://www.sab.noaa.gov/Reports/SAB/SAB_Final_Report_03_20_08.pdf

agrees with the SAB that by properly engaging its constituents, NOAA's contribution to overall competitiveness will be more efficient and effective, increasing the overall value of NOAA to society.

Engagement includes the following elements:

Communications: The process of using internal communications, external relations and media affairs, to delivers messages and other information in support of NOAA's strategic goals.

Education: Education is the process by which individuals develop knowledge, values, and skills. Education encompasses both teaching and learning.

Extension and Training:

Extension - Sustained interaction with specific audiences using communication and education techniques to transfer science-based information or skills that inform decision-making and/or change behavior.

Training - A process of transferring knowledge and skills using standardized instructional methods and techniques to targeted professional audiences for the purpose of developing and enhancing professional competencies.

NOAA's Regional Collaboration: A flexible network established to support integrated, regionally-tailored implementation of NOAA-wide programmatic priorities. The collaboration process provides a more systematic approach to both internal and external communications and multi-disciplinary planning and execution on the highest priority regional needs, mobilize knowledge and capabilities across the agency, and engage its stakeholders to improve NOAA's productivity and value to its customers.

Below we provide the summary recommendations of the SAB, progress to date, and comments and recommendations on the path forward associated with recommendations not yet fully considered. The NOAA Response to the Recommendations includes the lead NOAA offices responsible for addressing that particular Recommendation.

This document includes, as appendices, *An Engagement Strategy for NOAA* and ECE Terms of Reference.

Summary of the SAB Recommendations

The 33 recommendations, taken together, fall into three broad areas: 1) a need for a public engagement strategy; 2) a need for a coordinating body and resources to implement a public engagement strategy; and 3) a need for better utilization of partnerships in engagement and greater public accountability. Below is a listing of the recommendations followed by a table including progress to date on each of these recommendations.

NOAA Progress to Date in Response to the SAB Engagement Recommendations:

Recommendation	Progress to Date	Responsible Parties
plan, mission, and vision statements to include the importance of an informed and engaged public consistent with the new authorization language. There needs to be a shift in focus to a more engaged organization providing products and services, as well as science, to the American people. NOAA must work to change the organizational culture as well as its process and procedures to encourage, promote, and reward engagement.	NOAA's Office of Program Planning & Integration (PPI) is leading the development of the Next Generation Strategic Plan (NGSP), to be completed in early 2010. The effort to develop the NGSP will be a 9-12 month iterative process of data gathering, both internally and externally, including regional stakeholder meetings to get input, analysis, revision, and vetting of those things that are most fundamental to the work of the agency: its corporate mission and vision for the future, its top-level goals and desired outcomes for society, as well as near-term, concrete objectives and strategies. A key outcome of the planning process will be a determination whether the current strategic construct will serve NOAA well in the plan years FY 2013-2017.	PPI
1.2 NOAA should develop a strategy for public engagement that provides a roadmap for coordination of all extension, outreach, and education programs in the agency.	The NOAA Engagement Strategy was completed in December 2008. A copy of the Engagement Strategy in provided in Appendix A.	ECE
1.3 NOAA should develop a coherent set of informational products and tools, including appropriate evaluation strategies, for use by all NOAA employees when engaging their stakeholder communities. NOAA also should acknowledge the importance of the involvement of NOAA employees in engagement, and this should be communicated and rewarded at all levels of NOAA management starting in the highest administrative offices.	A coherent set of climate products and tools is under development as part of the overall NOAA Communications Plan and the Climate Services Portal. A Kellogg based engagement evaluation rubric has been developed to help NOAA employees assess how well they are engaging their constituents. The rubric is based on the seven characteristics identified in the Kellogg Commission Report: 1) Responsiveness; 2) Respect for partners; 3) Academic neutrality; 4) Accessibility; 5) Integration, 6) Coordination; and 7) Resource partnerships are useful for understanding the kind of behavior needed for effective engagement.	Office of Communications, ECE

1.4 NOAA should include a climate science component for non-coastal programs to deal with atmospheric and climate change issues.	NOAA has developed a rubric based on the seven characteristics that describes ranges of behavior for each characteristic, so that NOAA programs can start to assess their engagement efforts. The agency is also developing a set of communications plans based on strategic priorities expressed in the NOAA Annual Guidance Memorandum. Informational products will be some of the deliverables within those plans in the near future. We are considering adjusting elements of the Senior Executive Service plans to address the need for assessing engagement efforts throughout NOAA. Steps taken to date include: NOAA is involved with non-coastal programs that deal with atmospheric and climate change issues. For example, all 122 Weather Forecast Offices (WFO) have a climate focal point within each of the WFOs. These climate focal points and the NOAA regional climate collaboration teams, work together in developing climate, training and providing climate	ECE, Regional Teams, Line Offices
2.1 NOAA should expand the mission and membership of the current Education Council to become an Engagement Council, chaired by the NOAA Education Director, to administer a NOAA-wide program of extension and outreach. The expanded Council must be given appropriate administrative and budgetary authority, and leaders of NOAA programs in extension, outreach, and education, as well as the Office of Communications, should be represented on the Council. For example, the National Sea Grant Extension Leader should be a member. The Council should have as its mission to seek ways to combine strengths, leverage as appropriate partnerships established by any NOAA activity for the benefit of all, and refine and modify NOAA engagement programs as needed to address national and/or regional needs.	information non-coastal constituents. Steps taken to date include: The Executive Committee on Engagement (ECE) was created. The mission of the ECE is to ensure all NOAA engagement activities are conducted with a commitment of service to society through a partnership based on reciprocity and sharing of goals, objectives, and resources. Membership: 1) Chair: Director of the Office of Communications 2) Assistant Administrator for Program Planning and Integration 3) Director of Education; and 4) Chair of the NOAA Extension and Training Services (NETS) In addition, a NOAA Administrative Order (NAO 216-201) established a NOAA Extension and Training Committee. Of note, the National Sea Grant College Program is a member of the NOAA Extension and Training	ECE, Education Council

	Committee.	<u> </u>
	Commutee.	
	Many of the functions described in this Recommendation are performed by the NOAA Regional Collaboration effort directed by Regional Collaboration's Executive Oversight Group (EOG).	
2.2 The Engagement Council should be charged	Complete	ECE
with development of the NOAA engagement strategy.	The NOAA Engagement Strategy was completed in December 2008. A copy of the Engagement Strategy in provided in Appendix A.	
2.3 The Engagement Council should maintain an	Steps taken to date include:	ECE, Education
inventory of all extension, outreach, and education activities across NOAA. The Council should review NOAA's engagement with consumers and clients with the aid of the engagement test prepared with support from the Kellogg Commission. The Council should also establish guidelines for best management practices in all NOAA extension, outreach, and education programs. The Council should also define metrics for success and ensure that the required data are collected.	Environmental literacy is a cross- cutting priority in NOAA's Strategic Plan and consequently is an essential strategic planning element for each of the four mission goals' annual planning activities. The NOAA Education Council is charged with development of policy and direction with overseeing the Agency's progress toward environmental literacy. Toward that end, the Education Council conducts an annual strategic assessment of NOAA's environmental literacy activities analogous to program planning and goal strategic portfolio analysis phase of the Planning, Programming, Budgeting and Execution System (PPBES) Planning process. The Council reviews all relevant requirement drivers, examines current resource capacity (based on Programs reporting through the POPs), evaluates 100% requirement (based on Program reporting and Agency level need), assesses proposed alternatives, and recommends to NOAA's Planning, Programming & Integration (PPI) and NOAA's Policy, Analysis and Evaluation (PA&E) offices options that represent strategic opportunities that leverage partnerships and maximize benefit. Expansion of this review to include communication, extension and training is under review.	Council
	The ECE is establishing guidelines for best practices in some areas, for example: improve responsiveness, provide intellectual and scientific neutrality, enable integration,	

	communicate access points, increase	
	coordination, leverage partnerships,	
	and maintain respect for partners.	
2.4 The Engagement Council should report annually to the NOAA Administrator and, when appropriate, to the Science Advisory Board (SAB) to provide an update on progress of programs of engagement, an assessment of their effectiveness, challenges, and plans for the future.	Steps taken to date include: The ECE reported to the NOAA Executive Panel in December 2008 and will report to NOAA leadership again on September 2009. The ECE briefed the SAB in March 2009.	ECE
3.1 The SAB Report recommends that at least 10% of the NOAA budget be committed to engagement. This funding recommendation was based on percentage of funding spent on extension, outreach, communication and education in NOAA programs that the Working Group determined to have strong engagement programs (including Sea Grant and National Marine Sanctuaries Program, which spend 36.3% and 20% respectively), (Figure 2). The proposed Engagement Council should periodically evaluate the adequacy of the 10% funding recommendation. Efforts to enhance NOAA's extension, outreach, communication and education programs are too critical to wait for new money.	Steps are being taken to coordinate existing programs to maximize and leverage the efficiency and effectiveness of base program funds. Additional funds are being requested through the PPBES process. Additional funds are being made available for engagement activities. For example, funds have been allocated to the NOAA Regional Teams for engagement activities through a minigrant process in FY 09. The recipients were: "Climate Change and Adaptation in the Pacific: Linking Communities with Information" (Pacific), "Regional Ocean Governance: NOAA Support to the Governors' South Atlantic Alliance" (Southeast and Caribbean Regional Team), "NOAA Climate Sciences and Services Storytellers Workshop" (Central Regional Team), "NOAA Gulf of Mexico Regional Coordinating Team Stakeholder Engagement Mini Grant Proposal" (Gulf of Mexico), "Communicating Uncertainties of Climate Change in the Great Lakes: Striving for a Carbon Neutral NOAA Engagement" (Great Lakes) The recipients are making progress on their respective proposals. Additional funds are also being made available through Sea Grant in FY10.	ECE, PPBES
3.2 NOAA's program managers, researchers, and other employees, where appropriate, should have, as a starting point, a commitment of 5% of their	Steps taken to date include: NOAA is considering focusing15% of	ECE, Line Offices,

time to engagement in their position descriptions, performance plans, and programs. The NOAA Engagement Council should assist NOAA employees in engaging the public. NOAA employees and associates should be given basic information about NOAA science and services and points of contact within the organization to allow them to get additional information on topics of interest. This will allow NOAA employees to acquire and present a broader and more integrated view of NOAA. The Engagement Council should highlight activities that allow NOAA employees to discuss their research or programs with the general public, policy makers, community groups, school groups. The Council also should highlight events where NOAA programs are focused on such as beach clean-ups, lectures, and storm watcher training. Identifying the best practices in this area will help improve and expand these efforts. The Engagement Council should reach out to individuals across NOAA to sponsor the development of communications materials that provide insightful visual material (videos, search engines, or data displays) or compelling written descriptions of NOAA issues.	SES performance plans on engagement. Additional performance plan requirements will be implemented as appropriate. A NOAA 101 introductory course is in the process of being updated and will be used as a part of the Commerce Learning Center Module program. NOAA management intend to make this course mandatory for all new NOAA employees.	
4.1 Should review their operational plans to ensure that they include the "one NOAA" vision and expectation that extension, outreach, and education are essential components of, and expectation for, success and performance.	Steps taken to date include: OneNOAA materials (e.g., climate toolkit) are being developed and distributed to NOAA programs. An internal and external climate training and education framework has been developed as a near-term opportunity for climate services.	ECE, Office of Communications
4.2 Should identify resources to allow them to consistently implement NOAA strategies identified in the engagement plan to integrate extension, outreach, and education in the delivery of their products and services, and in their interaction with consumers and clients.	Steps taken to date include: Resource expectations for programs are evolving with the development of "oneNOAA" materials and crosscutting strategies.	ECE, Office of Communications
4.3 Should establish an agency-wide engagement training program for all current and future employees. More extensive training programs in translational science should be developed for the 600 extension, outreach, and education professionals to equip them to be the interface between NOAA's scientists and its consumers and clients.	Steps taken to date include: A NOAA 101/TeamNOAA training module is in the process of being updated and used as a part of the Commerce Learning Center Plans for agency-wide climate training. An internal and external climate training and education framework has been developed as a near-term opportunity for climate services.	ECE, Office of Communications, CPO
4.4 Should consistently incorporate performance benchmarks, indicators of performance or other similar means of establishing the expectation	Steps taken to date include: A Kellogg based evaluation rubric has	ECE

	han developed and is undersaine	
across all programs and personnel that the	been developed and is undergoing	
successful implementation and incorporation of	testing.	
engagement is important to NOAA management,		
and to achieving NOAA's mission and vision.		
51 P (m) m = (m = 1 m = m) m = (m) m = 1		ECE
5.1 Extension, outreach, communication and education efforts need to be coordinated across	Steps taken to date include:	ECE
	The Executive Committee on	
organizations to assure that the results will be		
greater than the sum of their parts. The public	Engagement (ECE) was established to	
should easily be able to identify services,	coordinate extension, outreach, communication and education efforts.	
products, and programs funded by or associated		
with NOAA; all services, products, and programs	Additionally, NOAA established the	
should display the NOAA logo.	regional collaboration effort to support	
	integrated, regionally-tailored	
	implementation of NOAA-wide	
	programmatic priorities and provide a	
	more systematic approach to both	
	internal and external communications.	
	The overarching purpose of regional	
	collaboration is to improve NOAA's	
	productivity, visibility, and value to	
7.2 NOAA 1 11 4111 1 1 1 1	customers.	ECE OCC C
5.2 NOAA should establish a mechanism to	Steps taken to date include:	ECE, Office of Communications
regularly monitor public awareness, knowledge,	NOAA angagad Hammanias Ing who	Communications
and use of its services, products, and programs.	NOAA engaged Harmonics Inc. who conducted a baseline survey to assess	
	public awareness and knowledge of	
	NOAA's products and services. The	
	survey is intended to provide indicators	
	for assessing the effectiveness of	
	NOAA's public outreach programs.	
	The system aggregates, annotates and	
	analyzes large samples of Web content	
	from multiple sources, including sites	
	from NOAA, its partner organizations,	
	news media outlets, and Web blogs	
	relevant to NOAA's core activities.	
6.1 NOAA should recognize that while it	Steps taken to date include:	ECE, Regional
currently has many very valuable national	_	Teams
audiences, consumers and clients that it must	NOAA has significantly expanded its	
continue to foster, its greatest growth potential is	focus on regional collaboration in	
in further development of, and engagement with,	order to put more focus on regional,	
local audiences, consumers and clients.	state and local customers and clients.	
	The expansion of the regional effort	
	includes placement of a full time	
	coordinator on all 8 regional teams,	
	additional funds provided for regional	
	engagement efforts and climate specific	
	engagement efforts as well as	
	increased involvement by many of	
	NOAA's regional networks, e.g., Sea	
	Grant, the National Estuarine Research Reserve System, the Coastal	
	Services Center and the IOOS Regional	
	Associations. In addition, NOAA is	
	exploring innovative methods of	
	exploring unovalive memous of	L

	communications (e.g., podcasts and	
	meetings in the virtual world) to better	
	,	
	connect with local audiences,	
(4) 10 11 11 11 11 11 11	consumers and clients.	EGE
6.2 NOAA should utilize its newly formed	Steps taken to date include:	ECE, Regional
regional collaboration structures to create		Teams
opportunities to become fully engaged with local	Through the NOAA Extension and	
consumers and clients on national issues. While	Training Services Committee, NOAA	
the majority of extension, outreach and education	is coordinating all of it extension and	
specialists in NOAA reside in Sea Grant, in many	training assets. This includes assets in	
regions it is not clear how fully these capabilities	Sea Grant, National Estuarine Research	
are being leveraged by NOAA teams. For	Reserve System, Coastal Services	
example, the Gulf of Mexico Region may be a	Center, Climate Program Office, NWS	
leader in including Sea Grant and other partners	Warning Coordination Meteorologists,	
in regional activities and thereby leveraging the	and the National Marine Fisheries	
power of those organizations. The proposed pilot	Service.	
project with Sea Grant in the Gulf of Mexico (see		
Appendix IX) could be a good test case for	In addition, the NOAA's Regional	
expanding this synergy.	Collaboration effort is focused on	
expanding this synergy.		
	strengthening engagement. NOAA's	
	2 nd Annual Regional Collaboration	
	Workshop held March 31-April 2,	
	2009, included a session on	
	"Engagement and Lessons Learned".	
	The main objectives of that session	
	were to: 1) gain an understanding of	
	NOAA's engagement strategy and how	
	it is relevant to regional; 2) share cross-	
	team experiences including current	
	methods and lessons learned in	
	engagement; and 3) develop a list of	
	findings and recommendations on best	
	practices for improving effectiveness in	
	engagement.	
	All 8 regional collaboration teams have	
	undertaken efforts to strengthen NOAA	
	engagement. For example:	
	1) The Alaska Region recently	
	completed an Integrated Services Plan	
	which was compiled exclusively	
	through a stakeholder and customer	
	engagement process.	
	2) The Gulf Extension, Outreach and	
	Education (ECE), pilot was recently	
	funded by Congress. In FY 09,	
	Congress added \$500K to partially	
	fund the Extension, Outreach and	
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	Education pilot project recommended	
	by the SAB report.	

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6.3 NOAA should coordinate its existing	Steps taken to date include:	ECE
extension, outreach, communication and	The Evecutive Committee on	
education networks at the national, regional, and local levels to better engage consumers and	The Executive Committee on	
clients at all levels. At the national level this	Engagement (ECE) is responsible for	
	coordinating across NOAA's	
coordination should be through the proposed	extension, outreach and education	
NOAA Engagement Council (See Finding #2).	networks.	
6.4 NOAA should assure that it's newly created	Steps taken to date include:	ECE, NETS,
regional structures, and those of NOAA Sea	•	Regional Teams
Grant, are well integrated and coordinated. Local	Interaction and coordination between	
engagement should be accomplished by nationally	the Regional Collaboration Teams and	
and regionally coordinated programs inside and	Sea Grant, National Estuarine Research	
outside of NOAA, including Sea Grant, NERRS,	Reserves, National Weather Service,	
NWS, Coastal Zone Management, Coastal	Coastal Zone Management, Coastal	
Services Center, National Centers for Coastal	Services Center, National Centers for	
Ocean Science, museums, aquariums, etc. This	Coastal Ocean Science, museums,	
would also address recent requests for better	aquariums is increasing. Creation of the	
coordination of coastal programs from the Office	NOAA Extension and Training	
of Management and Budget (OMB).	Services Committee will accelerate the	
	interaction and coordination. For	
	example, at the NOAA's 2 nd Annual	
	Regional Collaboration Workshop held	
	March 31-April 2, 2009, a session on	
	"Improving Regional Team Networks	
	to Meet Regional Collaboration Goals"	
	was held. The objectives of that	
	session were to: 1) understand the	
	existing "lineage" of the regional teams	
	and assess diversity and representation	
	with respect to the larger NOAA – are	
	there patterns of program	
	representation that we can further	
	leverage? Are there missing pieces that	
	we need to fill in?; 2) document	
	existing connections to other federal	
	agencies, states, academic partners and	
	others and discuss strategic advantages	
	and limitations of such partnerships; 3)	
	develop an approach for managing	
	"hybrid" team members' participation	
	on internal NOAA business such as	
	pre-decisional budget formulation	
	discussions; and 4) develop a list of	
	findings and recommendations on the	
	type of team members and partners that	
	make regional teams more effective in	
	advancing Regional Collaboration	
	Goals.	
	In addition, Sea Grant is sponsoring a	
	NOAA Regional Team Climate	
	Engagement Mini-Grant Program to:	
	1) encourage Sea Grant programs to	
	interact and work with their NOAA	

	versa; and 2) further jump-start	
	regional scale climate engagement with key NOAA constituencies.	
	with key 1107111 constituencies.	
	NOAA Extension and Training	
	Services (NETS) is working with the	
	National Environmental Education	
	Federation to make available and encourage all NOAA NETS personnel	
	to complete the recently released on-	
	line climate change training module:	
	Climate Change: Fitting the Pieces	
	Together.	
6.5 NOAA should use its regional structures to	Steps taken to date include:	ECE, Education
address pressing issues, such as climate and energy, through its extension, outreach,	The 8 NOAA regional teams have each	Council, Regional Teams
communication and education programs in both	identified high priority issues for their	Regional Teams
coastal and non-coastal states with a variety of	regions. NOAA is increasing the use of	
partners (e.g. universities, K-12 education, and	its regional structures to address	
professional associations).	pressing issues, particularly climate.	
71 Funding regional pilet purients (and Fire Park	Canada la da	Dagional Trans
7.1 Funding regional pilot projects (see Finding#6) with selected partners to learn how broad	Steps taken to date include:	Regional Teams
engagement activities, representing all of NOAA	NOAA is supporting many new and	
and clearly identified as NOAA, could take place.	exciting regional pilot projects, for	
	example the FY09 Gulf of Mexico	
	Engagement Pilot. The goal of the	
	pilot is to "strengthen, organize and improve" the agency's ability to	
	engage constituents. The pilot hopes to	
	serve as a national engagement model	
	for replication in other U.S. coastal	
7.2 Funding similar regional pilot projects with	regions. Steps taken to date include:	Regional Teams,
universities, informal science education	Steps taken to date include:	Education
institutions, the weather and climate enterprise	NOAA is supporting regional pilots	Council
partners, and others that are not currently NOAA	that expand our partner network. For	
partners, to learn how new partners can be	example, NOAA's support of the	
enlisted in the most cost-effective manner.	Science on a Sphere User's Group and	
	the Coastal America Learning Center network. In addition, NOAA is	
	exploring a partnership with informal	
	science centers, universities and	
	climate interested stakeholders to assist	
	communities grapple with local	
7.3 Continuing and avneading diagnostic	implications of climate scenarios. Steps taken to date include:	SGPA Team,
7.3 Continuing and expanding diagnostic assessment activities to learn which of these	зверз шкен во ише внешие:	PPBES
partnerships produces the largest return on	Diagnostic assessments of NOAA's	
investment. Those findings in turn can be used by	regional efforts are continuing and	
NOAA to decide where future pilot and	expanding. One resource for	
implementation projects should be undertaken.	improving NOAA's ability to conduct	
The evaluation of "Science on a Sphere" is a good example of such assessment practices.	these assessments is the Kellogg Commission on the Future of State and	
example of such assessment practices.	Land Grant Universities.	

	The Kellogg report identifies seven	
	characteristics that are central to	
	conducting effective engagement: 1)	
	Responsiveness; 2) Respect for	
	partners; 3) Academic neutrality; 4)	
	Accessibility; 5) Integration, 6)	
	Coordination; and 7) Resource	
	partnerships are useful for	
	understanding the kind of behavior	
	needed for effective engagement.	
	NOAA has developed a rubric based on	
	the seven characteristics that describes	
	ranges of behavior for each	
	characteristic, so that NOAA programs	
	can start to assess their engagement	
	efforts. The Kellogg rubric was the	
	focus of a NOAA engagement	
	workshop held in Mobile, Alabama in	
	August 2008. Revisions to the rubric	
	were made based on the outcome of	
	this workshop. In 2009, an	
	engagement pilot was funded by	
	Congress to further explore the concept	
	of engagement in the Gulf of Mexico.	
	The Kellogg rubric is being used in the	
	evaluation of the Gulf of Mexico	
	Engagement pilot. Broader use of the	
	Kellogg rubric as the basis for	
	diagnostic assessments of the	
	engagement efforts of the regional	
	teams is under consideration.	
	To addition NOAA in north and in soith	
	In addition, NOAA, in partnership with	
	the Institute for Learning Innovation a premier evaluator of informal	
	education, is undertaking a rigorous	
	study of the public learning impact of	
	the unique visualization technology	
	used in Science on Sphere. This	
	evaluation effort is in its early	
	stages. This evaluation will be used in	
	the future to help decide where future	
	pilot and implementation projects	
	should be undertaken.	TOT.
7.4 Documenting the value of partnerships (for	Steps taken to date include:	ECE
NOAA, OMB, and the Department of Commerce)	Increased angagement between NOAA	
by recognizing cost-share coming from partners, both cash and in-kind, including volunteered	Increased engagement between NOAA and external stakeholders has identified	
hours by paid NOAA staff.	and paved the way for new partnership	
nours by paid 1107171 Staff.	opportunities which leverage strengths	
	and available resources of NOAA with	
	that of our partners. For example,	
	NOAA in the Pacific Islands Region	
	has partnered with the State of Hawaii,	
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NGOs and local businesses on collaborative outreach events to promote environmental literacy. These events have generated multi-media attention throughout the region, resulting in approximately \$140K worth of media exposure and reach nearly 5 million individuals with a NOAA contribution of \$10K and staff time. The Southeast and Caribbean Region has leveraged their funding of \$50K, by a factor of 6:1 across four major regional workshops and four major projects such as the NOAA Data Explorer Pilot to make the geospatial data holdings across the agency accessible through a single interface. 7.5 Deepening existing partnerships by listening to partners, soliciting regular feedback from them on the partnership, and demonstrating that their ideas and concerns are heard, appreciated, and acted upon whenever possible. 8 NOAA has embarked on development of its next generation strategic plan through a process focused on listening to partners, and reflecting that input in the final plan. Regional forums to gather feedback from partners have been held in many locations including: Alaska Region 2/5/09: Alaska Forum on the Environment 6/3/09: NW Pacific Regional Fisheries Council Meeting
promote environmental literacy. These events have generated multi-media attention throughout the region, resulting in approximately \$140K worth of media exposure and reach nearly 5 million individuals with a NOAA contribution of \$10K and staff time. The Southeast and Caribbean Region has leveraged their funding of \$50K, by a factor of 6:1 across four major projects such as the NOAA Data Explorer Pilot to make the geospatial data holdings across the agency accessible through a single interface. 7.5 Deepening existing partnerships by listening to partners, soliciting regular feedback from them on the partnership, and demonstrating that their ideas and concerns are heard, appreciated, and acted upon whenever possible. Steps taken to date include: NOAA has embarked on development of its next generation strategic plan through a process focused on listening to partners, and reflecting that input in the final plan. Regional forums to gather feedback from partners have been held in many locations including: Alaska Region 2/5/09: Alaska Forum on the Environment 6/3/09: NW Pacific Regional Fisheries
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Council Meeting
Countries in Freeding
Southeast & Caribbean Region
5/13/09: Southeastern Coastal Ocean
Observing Regional Association
5/20/09: Southeastern Regional
Partnership for Planning and
Sustainability 6/15, 17/00, Hydrometeorelegical
6/15-17/09: Hydrometeorological
Testbed – SE Science Plan Workshop
Great Lakes Region
5/18/09: International Association of
Great Lakes Research Conference
Great Lares Research Conference
North Atlantic Region
3/6/09 ME Fisherman's Forum
(Rockport, ME)
3/24/09 Ecosystem Management
Conference (Baltimore, MD)
3/25/09 Gulf of Maine Council
(Portsmouth, NH)
(1 Stolloudi, 141)
Gulf of Mexico Region
5/19/09 Northern Gulf Institute annual

	conference 8/6/09: Gulf of Mexico Alliance annual meeting	
	Central Region 6/24/09: University of Colorado, Boulder, CO 7/22/09: University of Oklahoma, Norman, OK	
	Pacific Region 7/30/09: Hawaii Conservation Alliance annual meeting 8/20/09 Western Pacific Regional Fishery Management Council 8/27/09: American Samoa 9/09: Guam	
	Western Region 6/30/09 Governing Board of the Northwest Association for Networked Observing Systems annual meeting 7/14/09 Exec Committee for the West Coast Governors' Agreement on Ocean Health (WebEx)	
	8/14/09 Western States Water Council and Western States Federal Agency Support Team (GoTo/in person) 8/27/09 National Federation of Regional Associations for Coastal and Ocean Observing annual meeting	
7.6 Taking leadership to include environmental issues in the next generation of science education standards through working with formal education partnerships.	NOAA is working with the National Science Teachers Association, the	Education Council
Parameter in the second of the	Board of State Science Supervisors, and the National Assessment of Educational Progress to increase focus on environmental issues, particularly those related to climate and ocean.	
	NOAA has developed a number of products and programs to support this effort, including the ocean and climate science literacy guides, Estuaries 101 curriculum and estuaries.gov website, teacher professional development	
	workshops in partnership with the American Meteorological Society, and the Bay Watershed Education and Training Program.	

9.1 NOAA should establish a magazam to	Chang takan ta Jata ta aki Ja	ECE Office of
8.1 NOAA should establish a program to determine (1) baseline public understanding and	Steps taken to date include:	ECE, Office of Communications
recognition of NOAA, its mission, products, and	(1) Harmonics International has	Communications
services; (2) baseline public understanding of core	conducted a baseline survey for NOAA	
STEM principles upon which NOAA's work is	to assess the current level of public	
based; (3) NOAA-wide outputs, that is, numbers	understanding and recognition of	
of people being reached in various segments of		
	NOAA, its mission, products and	
the population, and descriptions of the duration, topics, and depth of that outreach; and finally, (4)	services; (2) NOAA is funding the Ocean Project to update its assessment	
impact evaluations on the baseline measures of	of ocean literacy and through the	
samples of NOAA-operated or NOAA-supported	National Middle School Assessment	
activities in extension, outreach, and education.	Project, levels of environmental	
This program of data collection, which should use	literacy will be assessed; (3) common	
both qualitative and quantitative methods as	output metrics for education are	
appropriate, should also be used to provide	planned for development as part of the	
direction to NOAA staff and partners in designing	NOAA Education Implementation	
public engagement activities that are responsive	Plan; and (4) NOAA contemplates	
to the perceived needs of key audiences and	using the baseline measures from the	
stakeholders.	Ocean Project Survey and the Middle	
stakeholders.	School Assessment Project once they	
	are completed as the baseline for future	
	impact evaluations.	
	impact evaluations.	
8.2 These measures should reflect national focus,	Steps taken to date include:	ECE, Education
regional direction and local relevance. NOAA		Council
should also consider a performance evaluation	The Ocean Project Survey and the	
system that rewards senior NOAA managers and	Middle School Assessment Project	
field workers for effective impacts, yet reward	both reflect national focus, regional	
systems must be very carefully developed to	direction and local relevance. NOAA	
avoid skewing the portfolio toward impacts that	contemplates using the baseline	
are most easily quantified and measured.	measures from this Survey and	
	Assessment once they are completed as	
	the baseline for future impact	
	evaluations.	270 4 4 70
8.3 Impact evaluation should be developed with the full participation of NOAA staff or NOAA-	Steps taken to date include:	NOAA Programs
supported staff.	NOAA is working to improve its	
supported start.	NOAA is working to improve its ability to evaluate the impact of its	
	engagement efforts. The "Kellogg	
	Commission on the Future of State and	
	Land Grant Universities" provides	
	helpful insight for this effort. In	
	particular, the seven characteristics	
	identified in the report 1)	
	Responsiveness, 2) Respect for	
	partners, 3) Academic neutrality, 4)	
	Accessibility, 5) Integration, 6)	
	Coordination, and 7) Resource	
	partnerships are useful for	
	understanding the kind of behavior	
	needed for effective engagement.	
	NOAA has developed a rubric based on	
	the seven characteristics, that describes	
	ranges of behavior for each	
	characteristic, so that NOAA programs	
	can start to assess their engagement	

efforts. The Kellogg rubric was the focus of a NOAA engagement workshop held in Mobile, Alabama in August 2008. Revisions to the rubric were made based on the outcome of this workshop.

In 2009, an engagement pilot was funded by Congress to further explore the concept of engagement in the Gulf of Mexico.

In addition to these efforts to broadly evaluate NOAA's engagement efforts, NOAA has undertaken more focused efforts to assess the impact of specific programs. The NOAA Education Council has established an Evaluation Working Group that is compiling and inventory of current program evaluation efforts and developing an agency-wide education monitoring and evaluation system. The evaluation approaches of three of the programs involved in this effort are described below:

The Educational Partnership Program has a well developed logic model and a systematic review process. They have an excellent student tracking system and can demonstrate significant impacts in terms of the number of students supported, the number of degrees granted and the number of NOAA employees recruited.

The National Estuarine Research Reserve System Education Program has established system-wide education products with a common evaluation framework for front-end, remedial and summative evaluation providing comparable metrics for both program outputs and intermediate outcomes (attitudes and behavioral intention).

NOAA, in partnership with the Institute for Learning Innovation a premier evaluator of informal education, is undertaking a rigorous study of the public learning impact of the unique visualization technology used in Science on Sphere. This evaluation effort is in its early stages. A recently completed evaluation of the Science on

	a Sphere performed by the Smithsonian Museum as part of its evaluation of the Ocean Hall found that the Sphere was identified by visitors as one of the most enjoyable exhibits in the Hall. The Science on a Sphere was also identified in the report as an area where a significant amount of conceptual learning took place.	
8.4 Baseline data and output information should	Steps taken to date include:	PPBES
be collected across NOAA's programmatic efforts.	Baseline data and output information are being collected across NOAA's programmatic efforts (see Program Operating Plans).	
8.5 NOAA should use established best practice	Steps taken to date include:	Education
techniques for overall planning and evaluation of its extension, outreach communication and education programs. These techniques include the use of "logic models" and "backward-design strategies," specific to each program, because individual programs will have their own target audiences and desired impacts.	NOAA is using logic models and backward design strategies to enhance program planning and evaluation, logic models have been developed for education, outreach, communication and engagement. NOAA's Education Council has adopted the Bennett TOPP Model to enhance planning and evaluation. In addition, NOAA's Education Council has established a system to identify and disseminate best practices in education where appropriate.	Council, PPBES
8.6 NOAA should use the most rigorous practical	Steps taken to date include:	PPBES
methodology to provide the best data on project and overall program effectiveness.	NOAA is striving to use the most rigorous practical methodologies possible to evaluate program effectiveness. The following are the key components required in a NOAA business case:	
	Partner and customer demand is high for a new or improved product or service. What type of product or service is needed? Who needs it? How will they apply it? How have customers and partners been engaged to determine this?	
	NOAA has clear responsibility, authority, and distinction to meet the demand. Who is telling the agency that it must, could, or should perform these duties?	
	NOAA and its partners have a solid foundation of capabilities upon which to build a solution. How ready is NOAA to execute a possible solution?	

What elements of a solution are already in place, both within the agency and externally?

A clear solution details how to fill the gap between existing and proposed capabilities. What capabilities are currently missing? What capabilities must be added? If the solution were executed, how would all the pieces fit together? What scientific or technical improvements to operational performance would result?

Social, economic, and environmental impacts of the NOAA solution would be high. How would the product and service outputs of this solution directly benefit partners and customers? How would they improve public health and safety, reduce economic costs, have socio-cultural benefits, or increase environmental sustainability? What would be the consequences if NOAA failed to act?

Technical, organizational, and fiscal risks of the NOAA solution would be manageable. What might be the potential challenges to implementing the plan as envisaged — on schedule and within budget? How might they be overcome? Are we accepting an appropriate level of risk?

Summary

The SAB report provides a comprehensive set of recommendations for NOAA to evolve into a more "fully engaged agency that is more connected to its consumers and clients, fostering enhanced partnerships and leveraging programs." Through implementation of the Engagement Strategy, NOAA is working towards presenting a clear vision to the public and engaging with its partners and the public in a clear and consistent manner.

NOAA leadership is committed to engaging its constituents in order to become a fully engaged agency that is more connected to its consumers and clients. NOAA believes it has the responsibility to provide leadership for this country extension, training, communication and education programs regarding issues related to oceans and atmosphere. Furthermore, NOAA agrees with the SAB that by properly engaging its constituents, NOAA's contribution to overall competitiveness will be more efficient and effective, increasing the overall value of NOAA to society. NOAA has made some progress in implementing some of the SAB recommendations,

and is committed to an open, transparent and collaborative process in achieving the goals of the SAB Report, and more broadly those of its stakeholders and the public.

Finally, President Obama recently renamed the White House Office of Public Liaison to the White House Office of Public Engagement. NOAA's engagement commitment is closely aligned with White House priorities and tied to multiple NOAA activities, many of which are outlined above. This new type of governance and culture will better link NOAA's expert knowledge and the information required by our stakeholders.

APPENDIX A

NOAA Engagement Strategy

Approved by the NOAA Executive Panel on 12/19/08

An Engagement Strategy for NOAA

I. Introduction and Overview

NOAA is a world leader in understanding the oceans, atmosphere, and climate change – and how they affect our health, our economy, and our future. With a total workforce of nearly 13,000 federal employees and more than 4,000 contractors, NOAA conducts original scientific research and provides products and services to government, commercial, educational and other end-users domestically and globally.

With such a broad portfolio, the list of NOAA stakeholders is substantial, as is the need to develop and maintain strong two-way relationships with those customers. As an environmental service agency, NOAA has considerable interaction with its users. NOAA has advanced a number of initiatives in recent years to improve those relationships including the establishment of NOAA Regional Teams, a reorganization of NOAA communications, and a focus on education through new and existing statutes and programs. This effort is needed to transform NOAA from a science agency that provides service to a service agency based on science.

In August 2007, Congress passed the "America COMPETES Act" that requires the Administrator of NOAA to "conduct, develop, support, promote, and coordinate formal and informal educational activities at all levels to enhance public awareness and understanding of ocean, coastal, and atmospheric science and stewardship by the general public and other coastal stakeholders..." This language gives NOAA much needed authority to enhance and integrate activities in education, communications, outreach, extension and training.

In March 2008, NOAA's Science Advisory Board (SAB) provided NOAA with a report that calls for NOAA to "dramatically change its way of doing business if it expects to engage and serve its consumers and clients." Central to the SAB recommendations is the need for NOAA to have an Engagement Strategy and a coordinating body to carry out that Strategy.

II. Engagement

What is Engagement?

As defined by the Kellogg Commission, which introduced the term, engagement is a two-way relationship between a service provider and society. It implies a commitment of service through a partnership based on reciprocity and sharing of goals, objectives, and resources between NOAA and the society it serves. Implicit to engagement is a respect for each partner that involves listening, dialog, understanding, and mutual support.

What does engagement mean for NOAA?

For NOAA's purpose, engagement is meant as an umbrella term for the following elements within NOAA:

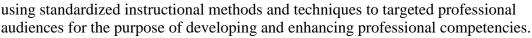
• **Communications**: The process of delivering a message or other information through different media. Communications provides information about NOAA and its products and services to the news media, government officials, constituents, and the public.

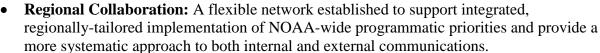
• Education: Education is the process by which individuals develop knowledge, values, and skills. Education encompasses both teaching and learning.

• Extension and Training:

Extension - Sustained interaction
with specific audiences using
education techniques to transfer
science-based information or skills
that inform decision-making and/or
change behavior.

Training - A process of transferring knowledge and skills





While each of these elements within the pyramid focuses on different audiences, collectively they respond to, and serve, the range of audiences shown in Figure 1.

What is NOAA's engagement goal?

A strong dialog and two-way relationship with society that enables NOAA to identify, develop and improve products and services to meet society's needs.

III. Coordination and Oversight by the Executive Committee on Engagement (ECE)

NOAA currently conducts a wide range of engagement activities in communications, education, extension and training, and regional collaboration. To better coordinate these activities and ensure resources are leveraged to the maximum extent, while maintaining the unique role and responsibility each element routinely employs, NOAA has created an Executive Committee on Engagement (ECE). The ECE membership is composed of the Chair of the Education Council, the Director of Communications, the Chair of the Regional Collaboration Executive Oversight Group and the Chair of the Extension and Training Services Committee.

The ECE will provide corporate guidance and recommend actions to promote a strong dialog and two-way relationship with society that enables NOAA to identify, develop and improve products and services to meet society's needs. In order to foster collaborative planning across the range of NOAA engagement activities and programs, the ECE will:

- Coordinate the activities of NOAA's Education Council, Communications Committee, Regional Collaboration Executive Oversight Group, and Extension and Training Services Committee:
- Develop and implement NOAA's Engagement Strategy to help ensure integration across NOAA's engagement activities; and

- Be responsive to national issues/topics raised by NOAA leadership and the field that require integrated engagement activities across the agency;
- Serve as a mechanism for coordination of engagement activities and information exchange from the grass roots level to NOAA leadership; and
- Ensure the development and incorporation of assessment and evaluation policies within NOAA engagement activities and programs.

ECE members are responsible for ensuring that ECE decisions are communicated to, and supported by, their respective communities. The 4 relevant coordinating bodies are described below:

• Communications Committee:

NOAA's Communications Committee serves as a mechanism to bring together public affairs representatives and communications professionals from across the agency. The Communications Committee is chaired by NOAA's Director of Communications, with membership including senior public affairs and communications staff throughout the agency. The Communications Committee provides corporate communications guidance and recommends action as necessary to ensure that NOAA communications activities are linked directly to the agency's top priorities, represent one-NOAA, take advantage of the full range of agency assets, and are executed efficiently. The mission of the Communications Committee is to ensure that all corporate NOAA communication activities are conducted in a consistent manner, with a commitment of service to society. The Communications Committee meets twice monthly, or at the request of the Chair.

The Communications Committee:

- o Provides communications guidance to the agency, including corporate messages;
- Ensures consistency of message and integration across communications activities;
 and
- o Identifies national issues/topics that require integrated communications activities.

• Education Council:

NOAA's Education Council consists of senior representatives from NOAA's Line, Program and Staff Offices with education responsibility. The Council's primary responsibility is to serve as a NOAA forum for the discussion of ideas and proposals regarding formal and informal education and make recommendations to NOAA management on all aspects of NOAA's education activities. Council members represent their respective education interests and activities and serve as the key contact on all issues affecting their organizations' interests. The Education Council is staffed by NOAA's Office of Education and meets monthly.

Education is a cross-cutting strategic planning priority used to address NOAA's environmental literacy goals. The Education Council provides input into NOAA's goal teams and helps to monitor achievements associated with the implementation of NOAA's Strategic Plan and specifically NOAA's Education Plan goals. As support for environmental literacy continues to increase in importance to our society, members of the NOAA Education Council serve an important role in shaping NOAA's education efforts.

• Extension and Training Services

NOAA's Extension and Training Service (NETS) capabilities encompass a broad range of programmatic and geographic assets that, when employed in a coordinated manner, will assist NOAA in its efforts to fully engage its constituents. What is required is an integrated national coordination function of NOAA's sizable and locally placed extension and training assets nation-wide. This will help underpin NOAA's Regional Collaboration structure, with a focus on bringing together NOAA assets on the ground in a coordinated manner. As such, a new approach is needed that will enable the full range of NOAA's extension and training assets to focus on thematic priorities identified by NOAA leadership or by local or regional stakeholders and constituent feedback. The principles underlying this new approach include; national guidance and coordination, regional planning and strategy development, flexible regional, state and local implementation and accountability through collection and analysis of national extension and training metrics. The NETS has been endorsed by NOAA and has been formalized as a NOAA Administrative Order 216-102. The NETS administrative order can be found at the following web site;

http://www.corporateservices.noaa.gov/~ames/NAOs/Chap_216/naos_216_102.html

• Regional Collaboration

NOAA's Regional Collaboration network was established to facilitate multi-disciplinary planning and execution on the highest priority regional needs, mobilize knowledge and capabilities across the agency, and engage its stakeholders to improve NOAA's productivity and value to its customers.

A NOAA-wide geographic framework was designed to provide a basis for regional-scale stakeholder and partner engagement, and provide an organizing principle to encourage cross-NOAA integration. This framework consists of the following eight regions: Alaska, Central, Gulf of Mexico, Great Lakes, North Atlantic, Pacific, Southeast & Caribbean, and Western.

NOAA's Regional Collaboration effort operates through existing authority, accountability, and organizational structures. NOAA is advancing this effort through collaborative teams that link NOAA's Goal Teams and Line Offices on a regional and national basis. Some coordinating bodies have been established, however, to advance the effort. The lead teams responsible for the implementation of Regional Collaboration include the:

- Executive Oversight Group, consisting of NOAA leaders in the corporate and operating branches, which provides overall guidance and is responsible for the overall success of this effort;
- Office of Program, Planning, & Integration, which chairs and staffs the Executive Oversight Group, and serves as the organizational focal point for the effort.
- Regional Collaboration Teams, which are inter-Line Office collaborative groups
 that facilitate interactions between regional stakeholders and corporate NOAA to
 improve NOAA services and visibility in the region. Regional Collaboration
 Teams work within the execution structure of NOAA to improve the Line
 Offices' ability to meet the agency's mission, and are led by senior NOAA

- leadership in the regions. Regional Collaboration Teams are responsible for knowing the stakeholder needs in their regions and promote internal NOAA communication on regional issues.
- Priority Area Task Teams are responsible for advancing the regional-scale priorities of Goal Teams at the national level. The current Priority Area Task Teams are: Hazard Resilient Coastal Communities, Integrated Ecosystem Assessments, Integrated Water Resource Services, and Outreach and Communications. In particular, the Outreach and Communications Priority Area Task Team, and its Regional Communications Working Group, serves as an internal link between the Executive Oversight Group, the NOAA Office of Education, the Office of Communications and the eight Regional Teams

IV. Process for Coordination of Engagement Activities

The ECE serves as the venue where NOAA engagement activities come together, share progress and challenges, and develop the best path forward for the agency. The process for coordinating these engagement activities is meant to facilitate information flow as follows:

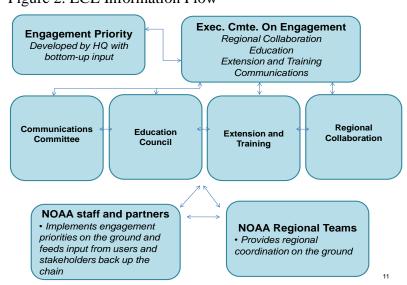


Figure 2. ECE Information Flow

The main functions of the ECE are as follows:

Gather input from stakeholders

- Extension and Training and Education work with end-users on the ground to identify topics/needs for products and provide capacity building for the use of NOAA products and services (e.g. specific climate information.)
- Regional Collaboration coordinates NOAA regional assets on the ground to also better communicate with end-users and solicit user input.
- Collective stakeholder input is incorporated into strategic planning process, and helps inform NOAA decisions about priorities.
- Communications also conducts or contracts user group surveys to identify issues that resonate with the public and where NOAA is poised to fill a perceived gap.

National priorities are identified

• ECE and NOAA leadership identify engagement priorities based on NOAA's capability, strategic priorities, and user needs (e.g. climate.)

Relevant materials are developed and distributed

- Communications has the lead on development of corporate messages, accompanying talking points, internal and external communications toolkits, etc.
- Education Council, Extension and Training, and Regional Collaboration have the lead on development of materials relevant to their specific audiences.
- ECE serves as the venue to share those corporate messages and resources.
- All ECE members work with their networks to tailor and distribute relevant materials, messages and tools.

Feedback helps to tailor next generation of products

- ECE member networks utilize their relationships with communities on the ground to gather feedback from the end-users ("pull" information in) in order to tailor the next generation of products and services to better meet societal needs. Those needs are then reflected in NOAA's future priority setting to ensure that NOAA's research and education activities are continuously appropriate for society's needs.
- ECE member networks assess and evaluate NOAA engagement activities and use these assessments to demonstrate accountability and improve performance.

How will each element contribute?

The ECE will serve as a coordination and guidance body for engagement activities. The specific implementation of this Strategy remains the responsibility of the Communications Committee, Education Council, Regional Collaboration Executive Oversight Group, and the NOAA Extension and Training Services Committee. Those four mechanisms will continue to provide national leadership for their own element while fostering flexible regional, state and local implementation and feedback to the ECE.

NOAA Communications Committee's principal contribution to engagement is strategic, agencywide communications, and the attached Communications Plan (Supporting Document 1) specifies the communications role in implementing its part of the Engagement Strategy. The NOAA Education Plan (Supporting Document 2) outlines the role of education as part of engagement. In addition, the Terms of Reference for Regional Collaboration (Supporting Document 3) outline the contribution that the regions will take to work agency-wide and address specific engagement priorities on the ground. Finally, the newly-formed NOAA Extension and Training Services Committee will also take specific action to coordinate activities and further the transfer of information to end-users. Their coordination process is described in a NOAA Administrative Order and proposed operating guidelines (Supporting Document 4). Over time these documents will evolve to reflect a greater coherence of approach.

V. Performance Measures and Evaluation

The ECE will review various approaches to evaluation (e.g., Kellogg Test) and select the model(s) best suited to evaluating engagement by NOAA. The Kellogg Test provides a framework for self-assessing NOAA's work with partners in seven areas:

Responsiveness

- Respect for partners
- Academic neutrality
- Accessibility
- Integration
- Coordination
- Resource partnerships

NOAA is in the process of evaluating the Kellogg Test to examine its utility and possible applicability for agency use. A preliminary examination of the viability of the Kellogg test at the regional scale suggests that the Kellogg rubric identifies appropriate, broad categories for assessing NOAA's engagement capabilities, but needs additional specificity in order to be useful for evaluation. NOAA will continue to evaluate the Kellogg test and other performance frameworks in order to identify an appropriate agency-wide mechanism for assessing engagement performance.

In addition, individual performance measures remain the specific responsibility of each NOAA entity. As such, each element will be responsive to their individual performance measures as outlined in their Annual Operating Plans, and as part of the implementation of this Plan, each element will also undertake specific quantifiable actions as outlined in the relevant supporting documents.

VI. Resources

The ECE will rely largely on the existing strength of the Communications Committee, Education Council, Extension and Training, and Regional Collaboration structure. Currently, staff time from these existing networks will be required to assist with ECE meeting and business conduct, but additional resources may be required to fully implement the Engagement Strategy.

VII. Links to Supporting Documents

https://www.intranet.noaa.gov/nei/nep/agenda_2008.html

APPENDIX B

Executive Committee on Engagement (ECE) Terms of Reference

Purpose:

The Executive Committee on Engagement (ECE) was formed in response to the NOAA Science Advisory Board (SAB)'s Extension Outreach and Education Working Group (EOEWG) report "Engaging NOAA's Constituents: Putting the Pieces Together to Create Impact." The mission of the ECE is to ensure all NOAA engagement activities are conducted with a commitment of service to society through a partnership based on reciprocity and sharing of goals, objectives, and resources. The ECE provides corporate guidance and recommends action to promote a strong dialog and two-way relationship with society that enables NOAA to identify, develop and improve products and services to meet society's needs.

Membership:

- Chair: Director of the Office of Communications
- Assistant Administrator for Program Planning and Integration
- Director of Education; and
- Chair of the NOAA Extension and Training Services (NETS)

Roles and Responsibilities:

- Ensuring NOAA's engagement activities are linked directly to needs in the field, reflecting the agency's top priorities, representing one-NOAA, and taking advantage of the full range of Agency assets;
- Providing guidance, input, review and approval of a NOAA Engagement Plan to help ensure integration across engagement activities;
- Identifying national issues/topics that require integrated engagement activities;
- Serving as a mechanism for coordination of engagement activities and information exchange;
- Formulating and recommending guidance on the development and execution of engagement activities for key national issues and for SES employee plans;
- Monitoring performance measures for engagement;
- Ensuring NOAA's investment in engagement follows best practices and is applied consistently.

Decision-Making Process:

The ECE will meet at least quarterly, or at the request of the Deputy Under Secretary or a fellow member of the ECE. Since the ECE membership is comprised of chairs from existing entities, the ECE will officially report to the Deputy Under Secretary. To the extent possible, decisions will be reached by informed consensus. If consensus cannot be reached, a simple majority of the votes will carry the issue(s). If there is a tie, the Chair will cast the tie-breaking vote.